# Citywide School Construction Program Comprehensive Facilities Plan Update 

Adopted by the Citywide School Building Committee March 8, 2012


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##  <br> New Haven School Change NEW HAVEN PUBLIC SCHOOLS

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## COMPREHENSIVE FACILITIES PLAN UPDATE

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## SECTION 1 - UPDATE ON PROGRAM STATUS

The Citywide School Construction Program was launched in 1995 to rebuild every public school in the City of New Haven with the goal of enhancing the academic achievements of its students while minimizing the expense to city taxpayers. The program was based on a comprehensive facilities plan that was prepared from April 1996 through May 1998. That plan was revised extensively in 2000 and updated in 2003, 2005, 2007, 2008, 2010 and 2011. This revision covers the list of schools constructed or renovated and debt service going forward.

The current phase of the Citywide School Building program has developed commitments totaling $\$ 1.38$ billion toward the renovation, replacement or new construction of 40 schools which is summarized on Table 1.A. Currently, 35 school construction projects have been completed (including the Satellite Kitchens project); with two more under construction scheduled for completion by the end of 2012 and one more under design scheduled for completion in 2015. Two projects (Dwight and Vincent Mauro) totaling almost $\$ 75$ million that had been previously filed and approved by the State and the City were able to be cancelled due to the ability to merge their programs and populations into the Troup and Sheridan school projects.

The last phase of the School Construction Program has been broken into two groups, outlined on Table 1.B and Table 1.C. Table 1.B recommends proceeding with three (3) school construction projects to be submitted to the Department of Construction Services, Bureau of School Facilities or BSF, for approval. These projects were previously recommended for filing in 2010 and 2011, but were not filed due to the state of the economy. However, due to changes in the State reimbursement structure, these filings have been updated. Detailed description of the projects can be found on page 7 .

The Table 1.C group contains three (3) school projects to be filed with the Department of Construction Services at a later date. Projects \#44 and \#45 were contained in the 2010 and 2011 Comprehensive Facilities Plans, but the scope of the work has changed significantly. Project \#46 is a new project not yet approved on any previous Comprehensive Facilities Plan Update.

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Table 1.A


Table 1.B


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Table 1.C


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## SECTION 2 - SCHOOL CONSTRUCTION PROGRAM RECOMMENDATIONS

### 2.1 Summary Criteria

Table 1.B includes the recommended priority list for filings with the Department of Construction Services (formerly the Bureau of School Facilities or BSF). The table includes a total of three (3) projects at a cost of $\$ 124,000,000$. All three projects were included in the 2011 Comprehensive Facilities Plan, albeit the scopes have changed significantly: Previously, the Helene Grant building (project \#41) was to be renovated; now this building will be demolished and a new building will be constructed on the site. New Haven Academy (project \#42) was previously going to be co-located to a brand new building on or near the SCSU campus; now the existing NHA building will be renovated. The 2011 Comprehensive Facilities Plan called for the construction of a new facility to house the Hyde Leadership program, including a significant renovation to Bowen Field. This plan has been replaced with a project to add 20,000 square feet to Hillhouse High School (project \#43), which will be used to house the specialized spaces needed to adhere to the Magnet Operating Plan for Hyde. This strategy allows the District to utilize shared spaces within the existing Hillhouse building, reducing the cost of the project significantly and maintains the inclusion of the renovations to Bowen Field.

Table 1.C includes the recommended list for future filings with the Bureau of School Facilities (BSF). Vincent Mauro PK-4 (project \#44) was included in the 2011 Comprehensive Facilities Plan; the budget has been adjusted to account for escalation. Previously, the Microsociety building on Valley Street (project \#45) was going to be renovated and would continue to house the Microsociety K-8 program. The new filing will renovate the building in order to convert the program into a pre-K-4 format, based on the need for additional seats throughout the District at the lower grade levels. Project \#46 is a new project, which replaces the Quinnipiac PK-4 project contained in the 2011 Comprehensive Facilities Plan with a PK-4 magnet school on the campus of SCSU.

All filings now must include independent enrollment projections supporting the enrollment figures listed. Once applications are submitted, the Department of Construction Services creates a priority list of all statewide filings. The priority list ranking is based on an evaluation of a number of factors, including the following:

- Site and building conditions (building life safety, ADA code compliance, exterior envelope, mechanical and electrical systems and interior facility conditions).
- School capacity and educational program space adequacy.
- Expansion potential of site and building to meet program needs.
- Overall district capacity needs during completion of the K-8 program transition phase and availability of swing space.
- Overall impact on City and Board of Education (i.e. ability to finance, staff availability, program administration, etc.)

Budgets for the recommended projects have been prepared by the School Construction Program based on a preliminary space program that identifies the renovation and new construction areas. Estimated costs of construction are based on the cost experience to date on schools in the program with appropriate allowances for cost escalation and other project costs, including implementation of standards and high performance building design.

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### 2.2 New Project Recommendations

The 2012 Comprehensive Facilities Plan Update recommends new filings for the following projects as the most cost effective for meeting the future educational program needs:

## 41. HELENE GRANT EARLY LEARNING CENTER

- Proposed Use of the Facility: This building will house a large pre-K population as well as a 2,500 square foot administration wing for the Registration Office now located at Gateway Center.
- Scope of Work Planned: Demolish the existing building and construct a new pre-K building, including a 2,500 square foot administration wing.
- Square Footage: 63,000 square feet.
- Budget Estimate: $\$ 43,000,000$ (\$14,800,000 City Share)
- Current Enrollment: 266 at Grant; 118 at 495 Blake St.; 124 at Zigler; and 46 at Dwight
- Planned Enrollment: 525
- Additional Information: The administrative space is only reimbursable at $50 \%$ of the normal reimbursement rate.


## 42. NEW HAVEN ACADEMY RENOVATION

- Proposed Use of the Facility: New Haven Academy will continue to be housed in this building after the renovation is complete.
- Scope of Work Planned: Renovate the existing New Haven Academy building located on Orange Street.
- Square Footage: 67,100 square feet
- Budget Estimate: $\$ 40,000,000$ (\$10,392,000 City Share)
- Current Enrollment: 261; Planned Enrollment: 359


## 43. HYDE LEADERSHIP ACADEMY AT HILLHOUSE

- Proposed use of the Facility: Construct a 20,000 square foot addition to Hillhouse High School to support programmatic needs of the Magnet Operating Plan for Hyde.
- Scope of Work: Since the Hyde population will have access to the support spaces and general classroom space of the Hillhouse building, the new construction will consist of specialty spaces unique to the Hyde Leadership program. This project will also include renovation of Bowen Field, as well as new turf at the Wilbur Cross High School athletic field.
- Square Footage: 20,000 square feet
- Budget Estimate: \$41,000,000 (\$17,081,071 City Share)
- Current Enrollment: 208; Planned Enrollment: 300


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## 44. VINCENT MAURO PK-4 SCHOOL

- Proposed use of the Facility: Renovation of the existing 49,449 SF facility from a K-1 to a PK-4 school.
- Scope of Work Planned: Renovation of the existing Mauro School (130 Orchard Street) creating adequate educational spaces to serve the need of the PK-4 population. The building is structurally sound, in need of a new roof and hazardous materials abatement. The building has an adequate cafeteria/kitchen/stage; the library will need slight modifications as well as general support spaces, such as administration, nurse's suite and resource rooms. The building will not need major structural revisions, but will require Code Upgrades for fire safety, and ADA. The envelope will require removal of damaged materials and mitigation of moisture infiltration. The School will need technology upgrades, and energy efficient mechanical units.
- Square Footage: 49,449 square feet
- Budget Estimate: \$29,000,000 (\$7,235,844 City Share)
- Current Enrollment: 418; Planned Enrollment: 408
- Additional Information: The Mauro School was built in 1987; it currently serves the Strong School K-1 program. The facility presents an ideal scenario for a PK-4 School. The classrooms are generously sized to house lower grades; it has an adequate cafeteria and library space that can be adjusted without structural changes to the facility and a layout that allows for proper supervision of a young population.


## 45. MICROSOCIETY PK-4

- Proposed Use of the Facility: Convert the building to be able to house a new PK-4 program.
- Scope of Work Planned: Some minor renovation work was done when the building was initially used for swing space circa 2005 . The new project would complete the renovation work to meet new state energy requirements and provide for any code issues needed to convert the building from a K-8 to PK-4.
- Square Footage: 32,977 square feet
- Budget Estimate: $\$ 19,000,000(\$ 4,764,350$ City Share)
- Current Enrollment: 247; Planned Enrollment: 275


## 46. NEW PK-4 MAGNET AT SCSU

- Proposed Use of the Facility: A new 58,000 square foot facility to house a new PK-4 program which will be in partnership with Southern Connecticut State University.
- Scope of Work Planned: Construct a 58,000 square foot facility on or near the Southern Connecticut State University State University.
- Square Footage: 58,000 square feet
- Budget Estimate: $\$ 36,000,000$ ( $\$ 8,660,000$ City Share)
- Current Enrollment: 0; Planned Enrollment: 411
- Additional Information: An enrollment study will need to be completed to justify the enrollment projection and to identify where this population will come from. A Magnet Operating Plan will need to be developed to define the magnet program. Both the enrollment study and any changes to the magnet program will require state approval.


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### 2.3 Lease Recommendations

Based on factors set forth in Sec. 2.1, such as utilizing lease spaces effectively, the following specific actions on spaces leased by the Board of Education (BOE) as of the fall of 2012 are recommended. Table 2.A evaluates non-school construction program project capacities for such spaces.

1. Hyde Leadership School - Continue to lease the 24,262 SF space in Hamden serving the Hyde Leadership School, an interdistrict magnet school serving grades 9-12 until the completion of the addition at Hillhouse High School.

Recommendation: End the Hyde lease in Hamden when new facility is complete in 2016/2017.
2. Riverside Education Academy - Continue to lease the 35,000 SF space at 560 Ella Grasso Boulevard in New Haven serving Riverside Education Academy, a transitional program serving grades 9-12.

## Recommendation: Continue leasing this space in New Haven.

3. Leeder Hill Swing Space - The building is currently housing the East Rock swing space program and grade 9 of the Engineering and Science Magnet School (ESUMS) Program. East Rock will be moving to the new school building on Nash Street in December 2012; ESUMS will be moving into their new building in West Haven in 2015/2016.

Recommendation: End the Leeder Hill lease in Hamden when ESUMS is completed in 2015/2016.
4. Engineering and Science University Magnet School at St. Stanislaus School, 804 State Street The ESUM students moved into the St. Stan's leased space at 804 State Street in 2010. Currently, this space is occupied by grades 6-8 of the ESUMS program.

Recommendation: End the lease at St. Stanislaus for the Engineering and Science University Magnet School in June 2013 and move grades 6-8 into Leeder Hill Swing Space (currently occupied by East Rock School).
5. Early Learning Center - Continue to lease the spaces at 495 Blake Street in New Haven serving children from ages 0-5 until the new Helene Grant is completed.

Recommendation: End the lease at 495 Blake St. once the new ELC at Helene Grant is completed in 2017.
6. Zigler Head Start - Continue to lease the 9,000 SF. leased space at 81 Olive Street in New Haven serving children from ages 3-5 in Head Start programs.

Recommendation: End the lease once the new ELC at Helene Grant is completed in 2017.

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### 2.4 Surplus Building Recommendations

Based on the factors discussed earlier, including moving programs currently in leased space into buildings currently owned by the BOE and identifying surplus buildings where possible, the following specific actions on spaces owned by the Board of Education (BOE) are recommended, with approximate time frames for buildings that could be sold through a surplus procedure.

1. Strong School, 69 Grand Avenue - Closed as a school in 2004 and is currently used for kindergarten overflow. The building site does not allow any expansion. Any building project would reduce the number of classrooms and usable space due to the need to create a fully accessible site. The building needs considerable work.

## Recommendation: Continue to use for overflow until the two new PK-4 buildings are complete and then return it to surplus status.

2. Benjamin Jepson School, 375 Quinnipiac Avenue - Closed as a school in 2007 and currently serving as swing space for Hill Central until late 2012. The building site is not suitable for any expansion; any building project would reduce the number of classrooms and usable space. The building needs considerable roof and envelope work.

## Recommendation: After swing space use, evaluate for potential surplusing.

3. Quinnipiac School, 460 Lexington Avenue - Closed as a school in 2004 and currently serving as swing space for Hill Central School until 2012. It may be needed for swing space for the Helene Grant programs while that project is under construction in 2014-2016. The building site does allow a minor expansion but not suitable for classrooms. Access to the building can be difficult but can be addressed if renovated. The building needs work related to current codes, safety and accessibility. If a location cannot be found on or near the SCSU campus for the new PK-4 magnet program (project \#46), this building can be renovated and used.

## Recommendation: Renovate to accommodate a new PK-4 program if a site cannot be found on or near the SCSU campus.

4. Welch Annex School, 49 Prince Street - Closed as a school in 2006 and currently serving as leased space for Achievement First, a charter school, on a year-to-year basis. The building site is tight for any expansion and any building project would reduce the number of classrooms and usable space. The building needs considerable work for any long-term use.

## Recommendation: Consider for surplusing when it is vacated by Achievement First.

5. Prince School, 22 Gold Street - Closed as a school in 2006 and served the needs of the New Horizons program until 2009 when they moved out of the Hallock Ave space allowing the New Horizons program to take over that building for long-term use.

## Recommendation: Consider for surplusing.

6. Martin Luther King, 580 Dixwell Avenue - Closed as a school in 2004 when it was merged with Jackie Robinson. It then housed the Urban Youth Center Middle School until that program was reconstituted into a charter school in 2010.

Recommendation: Consider for surplusing.

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### 2.5 Swing Space Recommendations

Based on the recommendations throughout this Section, the following specific actions on spaces utilized for "swing space" (temporary locations while the home school undergoes renovation or new construction) are recommended:

1. Leeder Hill, 130 Leeder Hill Drive, Hamden - Leased for swing space since 1999. It is currently serving East Rock School through 2012 and ESUMS until 2016.

Recommendation: Continue swing space usage through 2016 for ESUMS, then terminate usage.
2. Benjamin Jepson School, 375 Quinnipiac Avenue, New Haven - Closed as a school in 2007, it is currently serving as one of the two swing spaces for Hill Central until 2012.

Recommendation: Continue swing space use for Hill Central until 2012.
4. Quinnipiac School, 460 Lexington Avenue, New Haven - Closed as a school in 2004; it is currently serving as one of the two swing spaces for Hill Central until 2012.

Recommendation: Possible use for swing space for Helene Grant Headstart during construction of their new building. Renovate to accommodate a new PK-4 program if a site cannot be found on or near the SCSU campus.
5. Strong School, 69 Grand Avenue, New Haven - Closed as a school in 2004, served as swing space through summer 2008, it is currently serving as kindergarten overflow.

Recommendation: If building is not sold, continue use as overflow until the two PK-4 renovation projects are complete in 2017. Possible surplus in 2017.
6. St. Stanislaus School, 804 State Street - Leased for swing space since 1997. Currently serving as home for Engineering and Science University Magnet School.

Recommendation: End lease in June 2013 after grades 6-8 of the ESUMS program move into Leeder Hill Swing Space.
7. 540-560 Ella Grasso Boulevard - Currently used by DOMUS and Riverside Academy.

Recommendation: Continue to use for DOMUS and Riverside Academy.

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The following table indicates the plan for how these facilities will be utilized consistent with the filing of the remaining school construction projects and their construction schedule.

Table 2.A - Non-School Construction Program Project Capacities for Such Spaces

| Program |  | Square Feet | Existing Capacity | Revised Recommended Use |
| :---: | :---: | :---: | :---: | :---: |
| 1 | New Horizons at Hallock Ave (Own) 103 Hallock Ave, New Haven | 30,400 | 230 | Stay for a number of years; maintenance work only |
| 2 | DOMUS (Lease) <br> 540 Ella Grasso Blvd, New Haven | 35,000 | 150 | Stay for a number of years |
| 3 | Strong School (Own) <br> 69 Grand Ave, New Haven | 39,322 | 250 | Keep for use as K-4 overflow until the PK-4 projects are complete in 2018 |
| 4 | Welch Annex (Own) 49 Prince St, New Haven | 31,200 | 200 | Continue to lease to Achievement First |
| 5 | Prince (Own) <br> 22 Gold St, New Haven | 22,175 | 150 | Continue to lease to Achievement First |
| 6 | Old Jepson School (Own) <br> 375 Quinnipiac Ave, New Haven | 19,170 | 200 | Continue to use as swing space until Hill Central is complete; then evaluate for other uses or sell |
| 7 | Quinnipiac School (Own) 460 Lexington Ave, New Haven | 31,400 | 250 | Continue to use as swing space until Hill Central is complete; then use for Helene Grant Swing Space |
| 8 | High School in the Community (Own) 175 Water Street, New Haven | 78,732 | 327 | Accommodate swing space needs to New Haven Academy. |
| 9 | Hyde Leadership School (Lease) 306 Circular Ave, Hamden | 24,262 | 192 | End lease in 2017 when new Hyde building is complete at Hillhouse |
| 10 | Riverside Academy (Lease) <br> 560 Ella Grasso Blvd, New Haven | 35,000 | 189 | Stay - Continue lease |
| 11 | Early Learning Center (Lease) 485 Blake St, New Haven | 22,721 | 107 | End lease in 2017 when Helene Grant is complete |
| 12 | Zigler Head Start (Lease) <br> 81 Olive Street, New Haven | 9,000 | 128 | End lease in 2017 when Helene Grant is complete |
| 13 | Polly McCabe Center (Own) 21 Wooster Place, New Haven | 8,790 | 26 | Stay - Continue lease |
| 14 | Dwight Day Care (Lease) 1324 Chapel St, New Haven | 6,000 | 50 | End lease in 2017 when Helene Grant is complete |
| 15 | Martin Luther King (Own) 580 Dixwell Ave, New Haven | 24,914 | 150 | Surplus |

## SECTION 3 - DEBT SERVICE AND BUDGET ANALYSIS

## Table 3.A



